

DRAFT
PROPOSED AMENDMENTS TO THE COASTAL MANAGEMENT ELEMENT OF THE
PINELLAS COUNTY COMPREHENSIVE PLAN (PCCP)
RE: HB 1359 and THE COASTAL HIGH HAZARD AREA

1.2. Objective: Pinellas County shall cooperate with state and regional agencies, and with other local governments to maintain or reduce hurricane clearance times as a component of the evacuation times for Pinellas County.

1.2.1. Policy: Pinellas County shall work towards reducing the out-of-county hurricane evacuation clearance time of 55 hours in 2006, as determined in the Tampa Bay Region Hurricane Evacuation Study 2006, for a category 5 storm event as measured on the Saffir-Simpson scale.

Discussion:

1.2.2. Policy: The adopted level of service standard for out-of-county hurricane evacuation clearance time for a category 5 storm event as measured on the Saffir-Simpson scale shall be 24 hours (the max number of hours you reasonably want to initiate an evacuation order before the expected land fall of a category 5 hurricane).

Discussion:

1.2.4 3. Policy: Pursuant to the Capital Improvements Element, Pinellas County shall annually evaluate projects proposed for inclusion within the Six-Year Schedule of Improvements and shall place a high priority on improvement needs for critical links and evacuation route points, and for bridges, causeways and highway facilities designated as regional evacuation routes when scheduling capital improvement projects.

1.2.24. Policy: The Board shall continue to enforce its regulations requiring the development of a hurricane evacuation plan by recreational vehicle parks and transient accommodations.

1.2.3 5. Policy: The County shall coordinate with the Florida Department of Transportation during preparation of the Transportation Improvement Plan for District 7 in order to encourage the State to give priority to road improvement projects on regional hurricane evacuation routes.

1.2.4 6. Policy: The County shall utilize the existing countywide computerized traffic signalization system and available law enforcement officers to expedite hurricane evacuation.

1.2.5 7. Policy: The County shall continue its public awareness campaign in cooperation with the Tampa Bay Regional Planning Agency Council to educate the general public on proper hurricane evacuation procedures. As part of the County's public awareness campaign, the County shall also publish and make available a hurricane preparedness handbook publication to the general public prior to June 1 of each year.

Discussion:

1.2.6 8. Policy: Pinellas County shall cooperate with the State Division of Emergency Management to coordinate multi-county evacuations in a manner consistent with the Pinellas County Hurricane Evacuation Implementation Guide.

1.2.7 9. Policy: County-maintained roadways used as evacuation routes shall continue to be clearly posted.

1.2.8 10. Policy: Hurricane evacuation shall be planned and conducted in a manner consistent with the Pinellas County Comprehensive Emergency Management Plan.

1.2.11. Policy: To improve upon the intergovernmental and agency coordination, the County shall consider establishing an optional Public Safety Element of the Pinellas County Comprehensive Plan.

1.3. Objective: Pinellas County shall restrict development within the ~~coastal high hazard area~~ coastal storm area, and shall direct population concentrations out of the ~~coastal high hazard area~~ coastal storm area.

Discussion:

1.3.1. Policy: The coastal high-hazard area (CHHA) shall be the area defined by the Sea, Lake and Overland Surges from Hurricanes (SLOSH) model to be inundated from a category one hurricane, as reflected in the most recent Regional Evacuation Study, Storm Tide Atlas. ~~Evacuation Level A areas identified in the most recent regional hurricane evacuation study.~~

1.3.2. Policy: The coastal storm area shall be the area that includes all of the following:
(1) the Coastal High Hazard Area (CHHA),
(2) all areas connected to the mainland of Pinellas County by bridges or causeways,
(3) those areas at relatively higher elevations that are surrounded by the CHHA or by the CHHA and a body of water, and
(4) all areas located within the Velocity Zone as designated by the Federal Emergency Management Agency.

Discussion:

1.3.3. Policy: If 20% or more of a parcel of land is located within the coastal storm area then the entire parcel shall be considered within the coastal storm area. However, if either a parcel of land or a group of parcels that are part of a master development plan (should include a definition of this term) is equal to or greater than 5 acres and less than 50% of the parcel or group of parcels is within the coastal storm area, the property owner may elect to provide a survey of the parcel or parcels to determine the exact location of the coastal storm area. Upon its acceptance by Pinellas County, this survey shall determine what portion of the parcel or group of parcels is considered within the coastal storm area.

Discussion:

1.3.2.4. Policy: Pinellas County shall prohibit the location of new, or expansion of existing hospitals, nursing homes, and assisted living facilities within the ~~coastal high hazard area~~ coastal storm area. The County shall discourage the siting of new locations for these facilities within the Evacuation Level B area inundated by a category 2 hurricane as depicted by the SLOSH model, as reflected in the most recent Regional Evacuation Study, Storm Tide Atlas.

Discussion:

1.3.3.5. Policy: Pinellas County shall not approve any request to amend the Future Land Use Map (FLUM) to designate for residential density above 5.0 units per gross acre on the Future Land Use Element for areas within the coastal high hazard area coastal storm area with a FLUM category that permits more than 5.0 dwelling units per gross acre.

Discussion:

1.3.6. Policy: Dwelling units may be reallocated to property within the coastal storm area from other properties within the coastal storm area through utilization of transferable development rights and density averaging as provided for in Table 4 of the Quality Communities Element so long as there is no net increase in the number of dwelling units that would be located within the coastal storm area resulting from application of one or both of these provisions for reallocating dwelling units.

1.3.4.7. Policy: Pinellas County shall prohibit the siting of new or the expansion of existing mobile or manufactured home development within the ~~coastal high hazard area~~ coastal storm area. This policy does not apply to modern manufactured housing constructed after 1994.

Discussion:

1.3.5.8. Policy: ~~On an annual basis~~ During the statutorily required evaluation and appraisal process, the County's existing hazard mitigation programs, including those within the Land Development Code, shall be reviewed and revised if necessary to reduce the vulnerability of future development in ~~coastal high hazard areas~~ the coastal storm area. This review shall evaluate the recommendations of existing interagency hazard mitigation reports and the mitigation functions chapter of the Pinellas County Comprehensive Emergency Management Plan.

Discussion:

1.3.6.9. Policy: Consistent with the goals, objectives and policies of this Element and the availability of budgeted funds, the County shall evaluate the acquisition of storm-damaged property in the ~~coastal high hazard area~~ coastal storm area.

Discussion:

1.3.7.10. Policy: By June 1, 2008, ~~December 31, 1998~~, Pinellas County shall evaluate the feasibility of limiting the capacity of hospitals, nursing homes, and assisted living facilities proposed to be located within the ~~Evacuation Level B area~~ inundated by a category 2 hurricane as depicted by the SLOSH model, as ~~identified~~ reflected within the most recent ~~Regional~~ Evacuation Study, Storm Tide Atlas.

Discussion:

1.3.11. Policy: If Pinellas County elects to utilize the provisions of §163.3178(9), F.S., to comply with the State's coastal high-hazard provisions when amending the Pinellas County Comprehensive Plan, any appropriate mitigation that may be required by this section shall be directed at increasing the number of hurricane shelter spaces, unless an alternative mitigation proposal has been approved by the Pinellas County Director of Emergency Management or her/his designee.

1.3.12 Policy: Mitigation required under Policy 1.3.10 above shall not exceed the amount required for a developer to accommodate impacts reasonably attributable to their development, and shall require Pinellas County and the developer to enter into a binding agreement to memorialize the mitigation plan.

1.4. Objective: Pinellas County shall restrict public expenditures that subsidize development or redevelopment in the ~~coastal high-hazard area~~ coastal storm area.

Discussion:

1.4.1. Policy: County-funded infrastructure shall be prohibited within the ~~coastal high-hazard area~~ coastal storm area except for the following:

The expenditure for the maintenance, repair or replacement of existing facilities; or

The expenditure for restoration or enhancement of natural resources or public access; or

The expenditure needed to address an existing deficiency identified in this plan; or

The expenditure for the retrofitting of stormwater management facilities for water quality enhancement of stormwater runoff; or

The expenditure for the development or improvement of public roads and bridges identified in the Traffic Circulation Element of this plan; or

The expenditure for a public facility of overriding public interest to ensure public health and safety.

Discussion:

- 1.4.2. Policy: When public infrastructure within the coastal high-hazard area is destroyed or receives damage that equals or exceeds 50 percent of the cost of replacing the facility at its current location, the County shall analyze the feasibility of relocating this infrastructure landward of the ~~eastal high-hazard area~~ the coastal storm area. This requirement is included within the Pinellas County Post-Disaster Redevelopment Plan as adopted within the Pinellas County Comprehensive Emergency Management Plan.

Discussion:

- 1.4.3. Policy: Pinellas County shall not construct bridges or causeways to barrier islands not serviced by such infrastructure at the time of Plan adoption.

- 1.4.4. Policy: The Pinellas County Local Mitigation Strategy (LMS), as amended, shall be incorporated by reference into the Pinellas County Comprehensive Plan. Capital improvements identified in the LMS under the jurisdiction of Pinellas County shall be incorporated into the Capital Improvements Element of the Pinellas County Comprehensive Plan.

Discussion:

- 1.5. Objective: ~~By December 31, 2000,~~ Between June 2007 and June 2012, the existing deficit of public shelter spaces within the County shall be reduced by five percent.

Discussion:

- 1.5.1. Policy: The County shall assist the Pinellas County Red Cross in coordinating with local jurisdictions and appropriate agencies in the development of a countywide plan for increasing the number of public shelter spaces in Pinellas County. **[Check Red Cross involvement with Emerg. Mgt.]**

Discussion:

- 1.5.2. Policy: Pinellas County shall expand its coordination efforts within the limits provided by legislative authority to coordinate facility expansion plans and development review with the Pinellas County School Board so that new school facilities and facility expansion will be located and designed to provide hurricane shelters.

- 1.5.3. Policy: If the County determines, during its review of a proposed public school site for consistency with the Pinellas County Comprehensive Plan and after consideration of the criteria in Section 235.26(9) of the Florida Statutes, that the site is an appropriate location for a shelter, the final determination of consistency will include a recommendation that the public school be constructed to function as a public emergency shelter.
- 1.5.4. Policy: Whenever possible, new or expanded county buildings shall be located, designed, and constructed so that they may be utilized for hurricane shelters.
- 1.5.5. Policy: Alternatives to traditional public sheltering shall be developed and promoted through public education by Pinellas County and other appropriate agencies. Alternatives to traditional public sheltering shall include, but not necessarily be limited to, host home programs, inland sheltering, retrofitting of existing structures whenever possible, utilizing refuges of last resort as appropriate, and evacuation of guests from transient accommodations to inland "sister" transient accommodations.
- 1.5.6. Policy: Pinellas County shall initiate discussion of new cooperative efforts between the County, municipalities, the Pinellas County School Board, and other appropriate agencies in an attempt to increase the number of public shelters and to reduce the shelter deficit.
- 1.5.7. Policy: Pinellas County shall utilize its public education program to attempt to decrease the number of Pinellas County residents that unnecessarily seek shelter during hurricane evacuations.
- 1.5.8. Policy: As a means of identifying solutions to the existing public shelter deficit, Pinellas County shall continue to host periodic an emergency shelter workshops, or summits, for with affected governments and agencies in updating the status of public shelter availability and capacity by December 31, 1998.

Discussion:

1.5.9. Policy: Pinellas County shall participate with the State Division of Emergency Management in their development of a regional Hurricane Evacuation Plan, and, within a year of its completion, shall have evaluated any relevant recommendations, including those regarding shelter capacity, for inclusion in the Comprehensive Plan.

1.5.10. Policy: In assessing shelter space, Pinellas County shall consider the evacuation and shelter needs of at-risk populations that have special needs, language barriers, pets, and that are transportation disadvantaged.

Discussion:

June 26, 2007

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