

Clearwater, Florida, April 28, 2008

The Joint Pinellas Planning Council/Countywide Planning Authority Annexation Subcommittee met at the Public Works Conference Room 111, 440 Court Street, Clearwater, at 10:01 A.M. on this date with the following members present:

Pinellas Planning Council (PPC)

City of Dunedin Mayor Bob Hackworth, Chairman, PPC; Subcommittee Chairman
City of Tarpon Springs Mayor Beverley Billiris, Vice-Chairman, PPC
City of Pinellas Park Councilmember Sandra L. Bradbury (Late Arrival)

Countywide Planning Authority (CPA)

Commissioner Ronnie E. Duncan, Board of County Commissioners (BCC)
Commissioner Susan Latvala, BCC
Commissioner John Morroni, BCC

Also Present:

David P. Healey, Executive Director, PPC
Jewel White Cole, Managing Assistant County Attorney
Other interested individuals
MaryAnn Penhale, Deputy Clerk

AGENDA

- I. Call to Order
 - A. Approval of Agenda
 - B. Approval of Minutes of March 31, 2008
- II. Chapter 171, Part II, Interlocal Boundary Services Agreement – Example of Initiating Resolution
- III. Map of Annexation/Planning Area Boundaries – Preliminary Draft
- IV. Typical Costs for Fire, Water and Sewer Services
- V. Citizen Input
- VI. Next Meeting
 - A. Materials to be Provided by Staff
 - B. Date/Time/Place
- VII. Adjourn

CALL TO ORDER/APPROVAL OF AGENDA/MINUTES

Chairman Hackworth called the meeting to order at 10:01 A.M., and at his request, the subcommittee members introduced themselves. Upon motion by Commissioner Morrone, seconded by Mayor Billiris and carried, today's agenda was approved. Upon motion by Mayor Billiris, seconded by Commissioner Duncan and carried, the minutes of the March 31, 2008 meeting were approved as submitted.

CHAPTER 171, PART II, INTERLOCAL BOUNDARY SERVICES AGREEMENT –
EXAMPLE OF INITIATING RESOLUTION

Attorney Cole reviewed procedural matters discussed at the meeting of March 31, 2008 regarding the use of an interlocal boundary services agreement; and indicated that the process would begin with the adoption of an initiating resolution; whereupon, she reviewed a draft resolution, a copy of which has been filed and made a part of the record. She related that the draft does not contemplate any specific entity as the initiating party; that the sample resolution will serve as a model with the blank areas to be filled in accordingly; that the issues identified on page two are taken from the state statute; and that it will be necessary to attach a map or legal description of the subject area to the resolution. Responding to queries by the members, she indicated that the initiating party is not required to be abundantly specific in the resolution; and that the resolution is not intended to be detail oriented but rather to serve as an invitation.

Following discussion, Commissioner Duncan moved that the subcommittee recommend to the BCC that the County serve as the initiating local government; whereupon, discussion ensued regarding the following:

- Direction from the subcommittee regarding which areas need to be addressed.
- Focus on annexation and boundaries rather than services.
- Addressing various issues, such as public safety, at the time of negotiation.
- Delivery of services as efficiently as possible.
- Service delivery as a component of annexation.
- Protection for areas not interested in annexation.

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At this time, 10:23 A.M., Councilmember Bradbury entered the meeting.

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- Drawing boundaries or boxes around areas.
- Use of surveys in obtaining information.
- Possible efficiencies in reconfiguring provision of services.

Mr. Healey pointed out that the map of annexation/planning area boundaries is the next item on the agenda; that the focus of the resolution should be annexation; that the subcommittee needs to suggest specifics; and that staff is seeking direction with regard to proceeding with the preparation of a draft resolution. Chairman Hackworth restated the motion that the County serve as the initiating local government; and indicated that annexation is the primary issue to be addressed, with the annexing jurisdiction to be the service provider for potential annexation areas; whereupon, he called for a second. Mayor Billiris seconded; and following discussion, Chairman Hackworth indicated that a map would be attached to the resolution and restated the motion to recommend to the BCC that they proceed with preparation of a resolution for consideration by their full Board with specifics that are determined to be necessary. Upon call for the vote, the motion carried unanimously.

MAP OF ANNEXATION/PLANNING AREA BOUNDARIES – PRELIMINARY DRAFT

Mr. Healey referred to the copy of the Joint Planning and Interlocal Service Boundary Agreement between the City of Venice and Sarasota County, which is included in the backup material as an example, and presented a brief overview of the process utilized by the subject government entities; whereupon, he noted that many of the land use and density-related issues addressed therein would not need to be considered here in Pinellas County because of the Countywide Plan.

Mr. Healey displayed a draft Proposed Annexation Planning Areas map, a copy of which has been filed and made a part of the record, and stated that there are 12 cities that would have defined planning area annexation limits, as well as a series of unincorporated areas where annexation would not occur; whereupon, he pointed out the boundaries for the City of Tarpon Springs and one exception area that extends outside the city proper but is now incorporated; and stated that the lines have not been adjusted to accommodate that area; and added that there are also other similar areas that are essentially anomalies where the lines have not been adjusted. Discussion ensued regarding the area around St. Petersburg College and service-related issues, with input provided by Commissioner Latvala, Mayor Billiris, and Councilmember Bradbury.

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Mr. Healey stated that the boundaries of the Cities of Oldsmar, Safety Harbor, Clearwater, and Dunedin had not changed since 2000 when the lines were established; and responding to query by Commissioner Duncan, he discussed another area located on the west side of McMullen Booth Road which is also an anomaly. He pointed out the location of an area in the City of Pinellas Park where the line had been adjusted, and adjustments to the lines in the Tierra Verde and Seminole areas; whereupon, he stated that the planning area for Redington Shores had been eliminated and pointed out the location of changes recommended by the previous subcommittee around the St. Petersburg-Clearwater International Airport.

During discussion, Commissioner Morroni requested clarification regarding the Tierra Verde, Airport, and Feather Sound areas, and indicated that he would like to have surveys conducted to determine whether there is any interest in annexation; whereupon, he suggested moving the line around the northern Weedon Island area to keep it with the same Airport designation. Responding to query by Chairman Hackworth, City of St. Petersburg Chief Assistant Attorney Mark A. Winn stated that he has had no input from the City Council or the Mayor regarding the matter; but that the City has always been willing to enter into discussions with the County and abutting jurisdictions. Responding to query by Commissioner Morroni, he provided historical background information and related that if asked, the City would consider annexations in Feather Sound.

Thereupon, Commissioner Morroni moved, seconded by Commissioner Duncan, that the lines be moved to include substantially all of Feather Sound in the unincorporated area. Following discussion and upon call for the vote, the motion carried 5 to 1, with Chairman Hackworth casting the dissenting vote.

Councilmember Bradbury referred to the map and the City of Pinellas Park's planning area and water and fire districts, and indicated that the lines should be considered; and in response to query by Chairman Hackworth, Mr. Healey stated that the planning area boundary lines no longer coincide with the fire and water districts; whereupon, discussion ensued regarding the expansion and contraction of boundary lines, annexations, efficiency in providing services, and the inability to draw annexation boundary lines that correspond with every service line due to overlapping areas.

Thereupon, Councilmember Bradbury moved to extend the southern planning area lines for the City of Pinellas Park from 62nd Avenue North to 58th Avenue North to coincide with the water lines. Following discussion, Mayor Billiris seconded the motion. Upon call for the vote, the motion failed 3 to 3, with Commissioners Duncan, Latvala, and Morroni casting the dissenting votes.

Following additional deliberations, Commissioner Duncan moved, seconded by Mayor Billiris, that changes regarding the anomalies discussed earlier in the meeting be reflected in the draft map to be attached to the proposed resolution. Following discussion and upon call for the vote, the motion carried unanimously.

TYPICAL COSTS FOR FIRE, WATER, AND SEWER SERVICES

Mr. Healey stated that staff has started compiling the information as requested; whereupon, he pointed out the difficulties involved with the availability of information and utilization of an appropriate methodology; and indicated that staff has attempted to identify typical costs for an average single family home for services but has been unable to present any conclusions due to varying millage rates and other factors. Discussion ensued regarding the relevancy of compiling the information requested, service delivery efficiencies, the ability to serve report provided by annexing cities, and the value of benchmark comparisons.

CITIZEN INPUT

Responding to the Chairman's call for comments from the audience, the following individuals stated their concerns and suggestions, and the members responded and provided additional input.

Eleanor Lovell, Lealman
Mark Ely, Director of Community Development, City of Seminole
Jack Parker, Tierra Verde – submitted letter from Paul Murray,
President, Tierra Verde Community Association
Bob Klute, Assistant Director of Community Development, City of Largo
Jim Millican, Lealman Fire District
Ray Neri, Lealman Community Association

NEXT MEETING

Date/Time/Place

Following discussion, Chairman Hackworth suggested that the next meeting be held on Monday, June 2, 2008 at 10:00 A.M. in the Clerk's Conference Room at the Clearwater Courthouse.

Materials to be Provided by Staff

Mr. Healey reviewed the direction given to staff to provide the members with a proposed draft resolution with a map attachment.

ADJOURNMENT

The meeting was adjourned at 12:06 P.M.